

ER 11-6744/a

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7 AUG 1959

*card*

The Honorable Henry M. Jackson  
Chairman  
Subcommittee on National Policy  
Machinery  
United States Senate  
Washington 25, D. C.

Dear Senator Jackson:

In response to your request for a report on the national policy making machinery of the Soviet Union and Communist China, I am enclosing tentative outlines for your consideration. I suggest that it might be useful for the Subcommittee staff and representatives of the Agency to meet informally to discuss these outlines. In this way I believe we can produce the most useful report for the Subcommittee.

Your letter of August 5 has been received and I shall await your call.

Sincerely,

SIGNED

Allen W. Dulles  
Director

Enclosures (2)

OGC/LC/ [ ]  
Rewritten: DCI/AWDulles  
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**Outline: Soviet Policy-Making Machinery**

- I. Introduction and Summary. (Will include a) scope of Soviet policy-making; b) extreme centralisation in Presidium; c) limitations on information; d) influence of personalities on machinery.)**
- II. Top policy-making organizations**
  - A. Discussion of interlocking Party-Government directorate**
  - B. Party**
    - 1. Nominal functions of Party Congress and Central Committee**
    - 2. Presidium**
      - a. Organization and functions**
      - b. Special position of Khrushchev**
      - c. Information available to Presidium**
    - 3. Central Committee Secretariat**
      - a. Central Committee departments**
  - C. Government**
    - 1. Nominal functions of Supreme Soviet and Council of Ministers**
    - 2. Presidium of Council of Ministers**

**3. Ministerial and State Committee structure**

**(This section will include all available information on the structure, functions, and inter-relations of these bodies.)**

**III. The most important organisations concerned with the execution of national policy.**

- A. Ministry of Foreign Affairs**
- B. Ministry of Foreign Trade**
- C. State Committee for Foreign Economic Relations**
- D. Council for Economic Mutual Assistance**
- E. Soviet Intelligence Services**
- F. Foreign Communist Parties**
- G. Ministry of Defense**
- H. Scientific Organizations**
- I. Gosplan, specialised State Committees and the Sevnarkhony**

**(This section will discuss the organisation and functions of these organisations, with emphasis on their role in the execution of policy.)**

**IV. Application of this machinery to certain important national policy questions.**

- A. Conduct of operations against a foreign country**
- B. Response to international crises**
- C. Development, selection, and production of weapons systems**

**D. Formulation of national economic goals**

**E. Formulation of national scientific policy**

**(This section will attempt to reconstruct the functioning of Soviet policy-making machinery in selected examples under each heading.)**

**Outline: Chinese Communist Policy-Making Machinery**

- I. Introduction and Summary. (Will include a) scope of Chinese Communist policy-making; b) extreme centralization in Politburo; c) limitations on information; d) influence of personalities on machinery.)**
- II. The Chinese Communist Party---formulator of broad national policy.**

- A. Organs nominally engaged in policy formulation**

- 1. Party Congress**
- 2. Central Committee**

- B. Organs with actual power of policy formulation**

- 1. Politburo**
  - a. Standing Committee of the Politburo**
  - b. Mao's special position**
  - c. Information available to top leadership**
- 2. Party Secretariat**
  - a. Central Departments**

**(This section will include all available information on the structure, functions, and inter-relations of these bodies.)**

- III. The Government---formulator of plans to implement national policy and executor of national policy.**

- A. National People's Congress-- rubber stamp organization**
- B. State Council-- premier and vice premiers**

1. Ministry of Defense
2. Organizations concerned with foreign affairs
3. Offices and Ministries concerned with other political affairs
4. Intelligence Services
5. Economic Planning
6. Economic Offices and Ministries
7. Scientific organizations and activities

(This section will discuss the organization and functions of these organizations, with emphasis on their role in the execution of policy and their contributions to the making of it.)

**IV. Application of this machinery to certain important national policy questions.**

- A. Conduct of operations against a foreign country
- B. Behaviour in international crises
- C. Formulation of national agricultural policy
- D. Formulation of national scientific policy

(This section will attempt to reconstruct the functioning of policy-making machinery in selected examples under each heading)

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## United States Senate

COMMITTEE ON  
 GOVERNMENT OPERATIONS  
 SUBCOMMITTEE ON NATIONAL POLICY MACHINERY  
 (PURSUANT TO S. RES. 115, 86TH CONGRESS)

August 5, 1959

Mr. Allen W. Dulles, Director  
 Central Intelligence Agency  
 2430 E Street  
 Washington, D.C.

Dear Mr. Dulles:

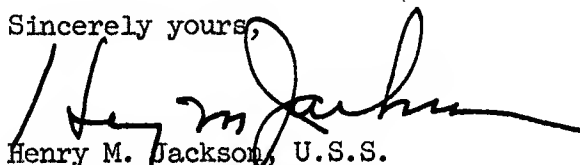
As you probably know, I am Chairman of a Senate Subcommittee on National Policy Machinery which has started a study of the adequacy of present government mechanisms for formulating and executing national security policy. We have worked out an agreed basis for handling the study with the President, as indicated in the enclosed exchange of letters and in my statement on the Floor of the Senate on July 14, 1959.

I would like to let you know something about our plans at this early stage and it would be most helpful to me to get your counsel and advice before we get fully underway.

I shall plan to call your office within the next few days in hopes that we can work out a mutually satisfactory time for a talk.

With best wishes.

Sincerely yours,



Henry M. Jackson, U.S.S.  
 Chairman,  
 Subcommittee on National  
 Policy Machinery

HMJ:ff  
 Enclosures:2

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5 AUG 1959  
card

The Honorable Henry M. Jackson  
United States Senate  
Washington 25, D. C.

Dear Senator Jackson:

I have your letter of 31 July requesting reports on the current organization for policy making and execution in the Soviet Union and Communist China. Preparation of these reports has been initiated and [ ] of this Agency will remain in touch with the staff of the Subcommittee on National Policy Machinery.

At your convenience I shall be pleased to meet with you personally to discuss the work of your Subcommittee.

Sincerely,

SIGNED

Allen W. Dulles  
Director

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OGC/LC:JSW:mks (4 August 1959)

(EXECUTIVE SECRETARY FILE)



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## United States Senate

COMMITTEE ON  
GOVERNMENT OPERATIONS  
SUBCOMMITTEE ON NATIONAL POLICY MACHINERY  
(PURSUANT TO S. RES. 115, 85TH CONGRESS)

SUBCOMMITTEE:  
HENRY M. JACKSON, WASH., CHAIRMAN  
HUBERT H. HUMPHREY, MINN. KARL E. MUNDT, S. DAK.  
J. KENNETH MANSFIELD, STAFF DIRECTOR

Executive Registry

11-6627

July 31, 1959

The Hon. Allen W. Dulles  
Director,  
Central Intelligence Agency  
2430 E St. NW  
Washington, D.C.

Dear Mr. Dulles:

Following initial conversations between the staff of the Subcommittee on National Policy Machinery and Mr. [redacted] of CIA, I am writing to ask your assistance on a subject of great interest to the Subcommittee.

Specifically, we would be most grateful if you would authorize the preparation of reports on present-day organization for policy making and execution in the Soviet Union and Communist China. We believe that such studies may prove useful as background for our own consideration of proposed changes in our system.

The Subcommittee would like very much to be able to publish comparative studies of our own and the Communist systems. Therefore, in addition to a classified report for the use of the Subcommittee, we would like to have an unclassified version which could be published. I might add that there is no reason why this latter version need be attributed to any specific source. Naturally, the more material that can be included in the unclassified report, the more satisfactory it will be for our purposes.

We will appreciate greatly your cooperation on this project. I look forward to the opportunity of discussing the work of the Subcommittee with you personally in the very near future.

With best wishes.

Sincerely yours,

*Henry M. Jackson*  
Henry M. Jackson, U.S.S.

MEMORANDUM FOR: THE DIRECTOR

OEB

Attached is a proposed letter for your signature to Senator Jackson indicating that reports are being prepared in response to his request of 31 July. Basically he desires reports on the policy making machinery of the USSR and Communist China. The DD/I is in the process of preparing these reports.

Senator Jackson also states in his letter that he would like to meet with you personally in the near future to discuss the work of his Subcommittee.

Recommend signature.

JC  
Legislative Counsel

4 August 1959  
(DATE)

FORM NO. 101 REPLACES FORM 10-101  
1 AUG 54 WHICH MAY BE USED.

(47)

MEMORANDUM FOR: Mr. Dulles

*Auth*

I have sent a copy of this letter over to [redacted] who will make appropriate reference to it in another letter he is preparing to Senator Jackson for your signature tomorrow.



6 August 1959  
(DATE)

FORM NO. 101 REPLACES FORM 10-101  
1 AUG 54 WHICH MAY BE USED.

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Remarks:

Dick:

Attached is the Director's file on the Jackson Subcommittee. Kindly return it to me this afternoon since the Director frequently calls for it.

*Jack:*

JSE

[ ]

*Returned there*

*lost evening*

FOLD HERE TO RETURN TO SENDER

FROM: NAME, ADDRESS AND PHONE NO.		DATE
EO/DCI [ ]		18 Aug 59